

Industrial Policy in the US and in China.

Shall we expect an economic war between the two countries?

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The 2016 US presidential campaign - and these first months of Trump's Presidency - have opened again the debate between market versus government intervention as one of the most critical economic and political controversy. In a context where many American people seem to be unhappy about their current status it has again been easy to propose simple rhetorical solutions: more or less reliance on markets and, vice versa, more or less government intervention. For example protection from foreign imports to defend the nation's jobs and companies, or shrinking government to promote fiscal austerity. The media as well as the specialized press and the official presidential speeches very often recalled the "better times" of the past, when market and government played their "proper" roles. Recalling "old ideas" about government intervention and free markets has been profitable, to gain immediate political consensus at both ends of the political spectrum. However, this is a false dichotomy. The US has relied on markets but, since its Independence, the true story of American growth, industrialization and structural change is also about government interventions. And this is the first point that we highlight with this paper: the continuity of government presence during the whole American history of growth and industrial development.

Then, in the second part of this paper, we focus on China and on the main determinants of its more recent successful industrial growth. Few doubts in this case: since the end of the Seventies, industrial planning and industrial policy have driven the structural change of the Chinese Economy and Society. China has gradually opened its economy to international markets and private capitals but still the main actor of this process has been its government.

In this setting, in the last four decades, the relationship with the US has been crucial for China's structural change and development; and, vice versa, in the same period China's growth has been central for American prosperity. Today, this era of mutual benefits seems over and serious economic conflicts appear more than possible. The scenario is transformed because the relative positions of the two countries have changed: the interests of the US industry and the interests of the Chinese industry have to find a different new equilibrium. The implicit agreement for which China would enter the world trade system without challenging the technological leadership of the US no longer seem to hold. Are the US and China destined to cooperate, compete, or fall to conflict? Will American government defend its

national industry with anti-china interventions? Will protectionism and economic nationalisms prevail? Shall we expect to experience an economic war between the two countries? Many questions, too few certain answers.

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